

STAFF REPORT Public Hearing 5-7-24

AGENDA ITEM #:

#24-35

COUNCIL MTG OF:

April 16, 2024

FROM:

Department of Public Works

OFFERED BY:

Michael Fowler, Director of Public Works

PREPARED BY:

Thomas Carrier, Deputy Director of Public Works

SUBJECT:

Municipal Sewer Rate Adjustment - FY2025

PURPOSE: Staff requests Council approval of an increase to the FY2025 Municipal Sewer Rates.

TOWN ADMINISTRATOR COMMENTS: The Town Council is urged to support these adjustments after receiving public input at the May 7, 2024 public hearing.

#### **BACKGROUND:**

Derry's municipal sewer rates and service fees are reviewed annually during the budget process to ensure they are aligned with the expenses, including labor and materials, deemed necessary to operate and maintain the Derry public sewer system to the standards established by the US EPA, NH DES and Derry Town Council.

#### **DISCUSSION:**

The FY2024 Sewer Fund Budget proposes increasing sewer rates by approximately 5% to offset a \$90,000 revenue budget shortfall. The shortfall is primarily due to the due to a projected increase in electric rates between FY23 and FY25 (+\$100,000) and a reduction in use of unrestricted fund balance to offset the FY24 increase.

The proposal revises sewer rates as follows:

- Usage Rate: Increase of \$0.6/100 cubic feet (ccft) from \$3.89 to \$4.05/ccft
- Base Charge (3/4-meter): Increase of \$3.00/quarter/unit from \$44.00 to \$47.00/qtr.
- Unmetered Flat Rate: Decreased by \$17.14/quarter/unit from \$141.12/qtr. to \$124.00/qtr. (The average usage upon which the flat rate is based was adjusted to reflect decrease in residential average usage.)

#### FISCAL IMPACT:

The proposed rate increase would result in a 5% (\$1.99/month) increase on the average single-family quarterly sewer bill. The new average sewer bill would be \$496 a year. If approved, our new rates would be 25% less than the average of our peer NH communities of \$658.

Sewer Usage											
FY2025 Budget Proposal											
	FY2025	F	Y24 Rate		FY25 Rate		FY2025 Budget		FY2024 Budget	D 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1	1
Base Charges (No. Billed Units)	26,768	\$	44.00	\$	47.00	\$	1,258,096.00	\$	1,177,792.00	Projected Annu	
	48,642,527	\$	3.89	-	4.05	\$	1,426,418.95		1,400,031.62	Revenue Increa	
Usage Charges (100's cubic feet)	236	\$	117.91		124.00	\$	117,056.00		133,786.50	Revenue increa	356
Flat Charges	250	3	117.51	7	TOTALS	\$	2,801,570.95		2,711,610.12	\$ 89,96	50.83
				1000	TOTAL	Y	2,002,010.00	- T			
	N.	734	4.0%	IANN	IUAL USAGE RA	TEI	NCREASE				
		34-10	5.0%	ANN	IUAL BASE CHA	RGE	INCREASE				
		\$		тот	AL REVENUES A	ADD	ED OVER 5 YEARS			\$ 89,90	60.83
		\$	1.99	TOTA	AL MONTHLY B	ILLI	NCREASE ADDED OV	ER 5	YEARS		
		ANNU/ FY24 RATES		AL COST							
FY 25 SEWER RATE IMPACTS:				FY25 PROPOSED		Quarterly Bill \$ Impact this Increase		Monthly Increase to Average Bills per unit		% Increase per unit	
Single Family Residential											
Customer		\$	472.57	\$	496.44	\$	5.97	\$	1.99		5%
Duplex (1"meter)		\$	679.26	\$	716.35	\$	9.27	\$	1.55		5%
6 Unit Condo Building		\$	1,624.68	\$	1,719.43	\$	23.69	\$	1.32		6%
24 Unit Apartment Building		\$	6,246.80	\$	6,615.71	\$	92.23	\$	1.28		6%
Industrial Building - Large User											
(+/-3689 gals per day)		\$	7,100.20	\$	7,389.17	\$	72.24	\$	24.08		4%
Commercial Unit/Single									* *		
Occupant Residential-min user		\$	176.00	\$	188.00	\$	3.00	\$	1.00		79
Town of Londonderry		\$ 2	211,932.74	\$	220,415.01	\$	2,120.57	\$	706.86		49

The following represents a comparison of Derry's proposed rates (original budget submission) with those of comparable communities.

RATE CO	MPARISONS							3/1/2024
Ва	sed on NH DES Average	Consumption	of 71,996	gallons pe	er year (6,0	000 gals per month)		
UTILITY	TOWN/SYSTEM	RATE	per 100 cubic feet	plus	BASE	charge per billing period	ANN	UAL BILL
SEWER	MERRIMACK	\$ -			\$ 28.33		\$	340.00
SEWER	LONDONDERRY	\$ -			\$ 96.00		\$	384.00
SEWER	NASHUA	\$ 3.26			\$ 44.08		\$	490.10
SEWER	DERRY	\$ 4.05			\$ 47.00		\$	496.82
SEWER	MANCHESTER	\$ 4.25			\$ 25.96		\$	512.91
SEWER	SALEM	\$ 5.10			\$ 5.80		\$	514.08
SEWER	CONCORD	\$ 5.22			\$ 9.08		\$	611.39
SEWER	DOVER	\$ 10.26			\$ -		\$	987.54
SEWER	PORTSMOUTH	\$ 16.49			\$		. \$	1,587.18
UTILITY	TOWN/SYSTEM	RATE	per 100 cubic feet	plus	BASE	charge per billing period		
WATER	MANCHESTER	\$ 1.97			\$ 33.03		\$	321.64
WATER	BEDFORD/MWW	\$ 2.25			\$ 37.98		\$	368.87
WATER	CONCORD	\$ 3.18			\$ 5.85		\$	376.28
WATER	DERRY	\$ 3.37			\$ 33.00		\$	388.97
WATER	SALEM	\$ 4.05			\$ 5.80		\$	413.02
WATER	WINDHAM	\$ 4.37			\$ 6.67		\$	427.29
WATER	HUDSON	\$ 3.30	2 20 00 00 00 00	1	\$ 10.69	2 2 -	\$	445.93
WATER	MERRIMACK	\$ 3.69			\$ 25.44		\$	456.93
WATER	PORTSMOUTH	\$ 4.74	200		\$ 4.95		\$	515.63
WATER	DOVER	\$ 6.59			\$ -		\$	634.30
WATER	NASHUA/PWW	\$ 4.39			\$ 26.90		\$	745.3
WATER	LONDONDERRY/PEU	\$ 9.50			\$ 22.56		\$	1,185.13
	AVERAGE	DERRY						
WATER	\$ 523.27	\$ 388.97	. 26% less tha	n the avera	ge			
SEWER	\$ 658.22	\$ 496.82	25% less tha	n the avera	ge	dissipation of the state of the		

## Sewer Rate History:

	FY25 PROPOSE	D	FY24		FY23		FY22	FY21	FY18	FY14
SEWER RATE HISTORY	\$ 4.05	\$	3.89	\$	3.70	\$	3.57	\$ 3.44	\$ 3.23	\$ 2.98
	\$ 47.00	5	44.00	\$	41.00	\$	39.00	\$ 37.00	\$ 35.66	\$ 35.66
AVERAGE BILL	\$ 496.44	1	472.57	\$	446.09	\$	428.18	\$ 410.27	\$ 388.90	\$ 369.84
	34	% inc	rease over 11 y	ears						
		3.1% increase per year								

RECOMMENDATION: It is recommended that the Council, acting as the Sewer Commissioners, approve the proposed FY2025 sewer rate schedule as presented.

MOTION: Please see Resolution #2024-020



STAFF REPORT

AGENDA ITEM #:

#24-35

COUNCIL MTG OF:

April 16, 2024

FROM:

Department of Public Works

OFFERED BY:

Michael Fowler, Director of Public Works

PREPARED BY:

Thomas Carrier, Deputy Director of Public Works

SUBJECT:

Municipal Sewer Fee Adjustment - FY2025

PURPOSE: Staff requests Council approval of an increase for certain Municipal Sewer service fees as part of the FY25 Budget.

TOWN ADMINISTRATOR COMMENTS: The Town Council is urged to support these adjustments after receiving public input at the May 7, 2024 public hearing.

#### **BACKGROUND:**

Derry's municipal sewer rates and service fees are reviewed annually during the budget process to ensure they are aligned with the expenses, including labor and materials, deemed necessary to operate and maintain the Derry public sewer system to the standards established by the US EPA, NH DES, and Derry Town Council. These fees include sewer connection and wastewater accessibility fees, septage hauler permits and septage disposal fees.

<u>Septage Disposal</u>: Derry's wastewater treatment plant only accepts holding tanks wastes from private septage haulers as well as RV's and portable toilets. Concentrated septage from haulers servicing private homes cannot be treated at our facility and may be transported to the Allenstown WWTF per our intermunicipal agreement or select other facilities as their available capacity permits. Derry currently charges \$32/1,000 gallons which was originally adopted in the 1980's and has not since been adjusted although overall treatment costs have increased. The average septage disposal fee of other area facilities including Merrimack (\$78.46), Manchester (\$80), Nashua (\$78.75), Greater Lawrence Sanitary District (\$85), Concord (\$65) and Allenstown WWTF (\$70 and who is the approved receiving facility of Derry Septage), is \$76/1,000 gallons.

Wastewater Accessibility Fee (WWAF): This fee was first developed in the 1980's to offset the cost of constructing an upgrade to the Wastewater Treatment Plant. The fee was \$3.00/gpd or \$500 /Bedroom. In the mid-2000's the fee was adjusted to \$3.40/GPD and \$567/Bedroom to offset the cost of the upgrade to the WWTP discharge force main. The FY25 Wastewater Budget proposes \$12.2 to upgrade the WWTP. This construction estimate was calculated in 2022 and has since been adjusted to \$14M in the 2023 Wastewater Facilities Master Plan. Additional costs may be incurred should Derry's pending federal discharge (NPDS) permit renewal require phosphorous removal. The final permit is expected by late summer. To offset these costs, an adjusted to the WWAF is warranted.

#### **DISCUSSION:**

<u>Septage Disposal</u>: Our FY25 budget proposes to increase the hauled wastewater fee over 2 years to the average of other local facilities. It should be noted that while portable chemical toilets, which represent 40% of our current septage flow, are 10X toxic than regular septage, the small volume currently received is not

considered to be significantly detrimental to the WWTP. RV wastes are small volume discharge but are also a high strength waste and require similar labor to provide this service as with regular septage on a per disposal basis. We propose to increase this fee from an average of \$2.50/disposal to \$20 per disposal.

<u>Wastewater Accessibility Fee (WWAF)</u>: The estimated annual cost of the proposed WWTP upgrades, net of projected NH DES grant funding, is \$842,000. If we allocated this cost equally to the full WWTP capacity (4.09 MGD), the new WWAF would be \$4.48/GPD or \$747/bedroom. We propose to implement this 32% increase over the next 3 years.

The proposed fee increase would be as follows:

Fee	Current Charge	FY25 Proposed	FY26 Proposed	FY27 Proposed	
Hauled WW	\$32.00/1,000 gallons	\$54.00/1,000 gallons	\$76.00/1,000 gallons		
RV Disposal	\$32.00/1,000 gallons	\$20.00/discharge			
WWAF	\$3.40/GPD - \$567/BR	\$3.76/GPD - \$627/BR	\$4.12/GPD - \$687/BR	\$4.48/GPD - \$747/BR	

#### FISCAL IMPACT:

The estimated net impact of the septage and RV disposal fee increases to the FY2025 revenues budget would be +\$1500.

The estimated net impact of the proposed WWAF increase in FY25 would be <u>+\$12,500</u> of which \$9,000 would be billable to the Town of Londonderry under our wastewater intermunicipal agreement. A new 3-bedroom single family home connecting to municipal sewer in Derry would see an increase from \$1,701 to \$1,881 or an additional \$180 in FY25. This would increase to \$2,241 in FY27. Connection fees for a similar 3-bedroom home in other similar communities would be: Merrimack (\$2,000), Rochester (\$2,165), Somersworth (\$5,400), Hampton (\$2,844), Londonderry (\$500 for existing homes and \$3,467 for new homes), Hudson (\$2,325).

Our present agreement with the Town of Londonderry provides for an annual payment by Londonderry to Derry for 25,000 GPD of capacity at our prevailing WWAF. This would increase for the current \$85,000/year to \$94,000 in FY25 to \$112,000 in FY27.

RECOMMENDATION: It is recommended that the Council, acting as the Water Commissioners, approve the proposed FY2025 fee increases as presented.

MOTION: Please see Resolution #2024-020



# **RESOLUTION**

## Number 2024-020

To Adopt a Revised User Rate Schedule for Derry Wastewater Customers

WHEREAS, RSA 149-I:1 authorizes the Town ities for the public convenience, health or w	Council to construct and maintain public sewer facilelfare; and
WHEREAS, the Town has enacted a structur funded; and	e of sewer fees to ensure that the system is properly
wastewater sewer rents to ensure that ade	n and in accordance with RSA 149-I:8 shall review quate revenues are received to fund all operating examples and to ensure the equitable distribution of expenses
NOW, THEREFORE, BE IT RESOLVED IN COUN revised User Rate Schedule for Derry Waste	ICIL that the Town Council hereby adopts the attached water Customers.
This Resolution shall take effect on all sewe	r usage billed on or after July 1, 2024.
Adopted: May 7, 2024	
Attest:	
<u>x</u>	<u>X</u>
Erin Spencer, Council Chair	Cristina Guilford, Town Clerk
Date:	Date:

## **Sewer Fees Rate Adjustments**

Fee	Current Charge	FY25 Proposed	FY26 Proposed	FY27 Proposed
Hauled WW	\$32.00/1,000 gallons	\$54.00/1,000 gallons	\$76.00/1,000 gallons	
RV Disposal	\$32.00/1,000 gallons	\$20.00/discharge		
WWAF	\$3.40/GPD - \$567/BR	\$3.76/GPD - \$627/BR	\$4.12/GPD - \$687/BR	\$4.48/GPD \$747/BR

## **SEWER USAGE RATE**

- Usage Rate: Increase of \$0.6/100 cubic feet (ccft) from \$3.89 to \$4.05/ccft
- Base Charge (3/4-meter): Increase of \$3.00/quarter/unit from \$44.00 to \$47.00/qtr.
- Unmetered Flat Rate: Decreased by \$17.14/quarter/unit from \$141.12/qtr. to \$124.00/qtr. (The average usage upon which the flat rate is based was adjusted to reflect decrease in residential average usage.)

Archival Ref: TC agenda item #24-35